Implications of New Federal Tax Incentives for the Building Performance Industry

Presented at the RESNET Building Performance Conference 27 February 2006, San Antonio, Texas

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 Tax Incentives in the Energy Policy Act of 2005

- Commercial Buildings
- HVAC equipment
- New Homes
- Appliances
- Existing Homes
- Solar

The Potential to Transform Markets

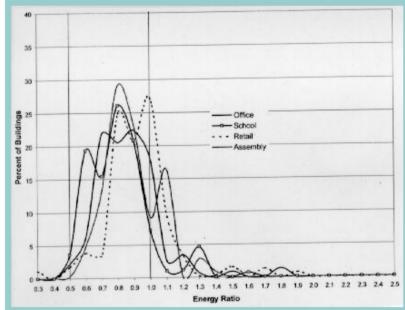
- Each of these incentives has the potential to increase dramatically the marketability of advanced levels of energy efficiency in buildings
- In many cases, third-party inspections and testing and plan check are required
- All of these incentives have the potential for being extended for several years and, in the case of retrofits and solar, being replaced with performance-based incentives

Tax Incentives have Different Financials than Utility Programs

• There is No Limit for the Amount of Money Available for These Incentives.

Commercial Buildings Tax Deduction

- Tax Incentives for 50% Savings Compared to ASHRAE 90.1-2001 Baseline.
 - 50% is ambitious but achievable:
- NRDC has achieved this goal and saved money in 6 out of 6 of our building renovations.



Availability of the Deduction

- Incentive of \$1.80 per square foot deduction makes this incentive available to REITs.
- Incentives are available to all applicants until 2007.
- Extenders may increase the deduction to \$2.25 per square foot and extend eligibility through 2011.

• • Applicability

- Commercial buildings include public buildings such as schools as well as *highrise housing*.
- One-Third of the incentive is available separately for each of the main building systems:
 - Envelope
 - HVAC
 - Lighting
 - Interim targets for lighting make these available almost immediately.

Relevance to RESNET

- Buildings must be certified by third-party inspections of building plans and of the final installation
- Reliable sources say that RESNET membership will be sufficient to qualify raters to make these inspections
 - RESNET immediately will restrict this certification to high rise buildings for which current raters are adequately trained and tested
- RESNET will be developing procedures to assure that raters are competent to do additional inspections

An Expanded RESNET Role?

- There is likely to be a large demand for commercial buildings energy ratings, particularly since lighting systems can comply for one-third of the incentive independent of other energy efficiency construction
- Question for RESNET: Do we want to certify inspectors for commercial buildings?
 - Possible categories for certification:
 - Building envelopes
 - HVAC and hot water heating systems
 - Interior lighting

New Homes

- The 50% energy efficiency goal is very ambitious, but not substantially different from levels that DOE programs are promoting.
- Preliminary analysis suggest that compliance is economically feasible, and therefore:
- A significant market in compliant new homes could spring forth.

HVAC Equipment

- EPAct offers individual taxpayers credits of up to \$300 for the highest efficiencies for air conditioners, water heaters, furnaces, and furnace fans
- Air conditioner targets are 15 SEER and 12.5 EER (for split systems)
- Water heater targets are EF 2.0 for electric (heat pump water heater) and EF 0.8 for gas (condensing water heater
- Furnace criterion is AFUE 95 (credit is \$150 plus \$50 for efficient fans
- All of these incentives are available both for new buildings and retrofits
 - But no double dipping is allowed with new home credit

RESNET Role in New Homes Provisions

- RESNET procedures are the basis for certifying compliance
- RESNET inspectors can do these certifications

Appliances Tax Credit

- This tax credit goes to manufacturers, not consumers
- It should result in greater ability of better-than-Energy Star dishwashers, clothes washers, and refrigerators
- Super energy efficient products should cost less

Existing Homes Tax Incentive

- EPAct offers a credit based on 10% of the cost for insulation and window improvements that meet IECC
 - But how does the taxpayer know???
- Third-party certification is not required
- Cost-based incentives were tried in the 1970's, when they produced no statistically significant energy savings but cost Treasury over \$5 billion

Certification: Problems Not
Addressed by the IRS
Guidance

- Which table in the IECC does one use to establish compliance with the IECC standard? There are over a dozen tables, each of which has different requirements, some of which are based on window area
 - Does homeowner have to determine window area?

Certification: Problems Not
Addressed by the IRS
Guidance II

 How does homeowner establish the right combination of preexisting insulation plus upgraded insulation to determine compliance with IECC?

Solar Photovoltaic and Water Heating Systems

- EPAct offers tax credits of 30% of the cost of solar photovoltaic and water heating systems
- This mirrors the solar tax credits of the 1970's, which nearly destroyed the solar industry



 Advocacy strategy
Market transformation strategy

Advocacy Strategy

- The tax incentives in EPAct apply only to property placed in service in 2006 and 2007
 - This is inadequate time for industries to create additional capacity and for small businesses to gear up to take full advantage of any of the incentives
 - A coalition is working on extending these incentives to the originally envisioned 4-5 year programs
 - Legislation will be introduced shortly by Senator Snowe (R-Maine) and Feinstein (D-California) to accomplish this objective

Beyond Mere Extension

- The new Snowe/Feinstein Bill will offer performance-based incentives to replace the cost-based incentives for home retrofits and solar
- The home retrofit incentives will be based on percentage of total home energy saved
 - Savings will be determined based on a HERS rating
 - Ratings will be required

Market Transformation

- Merely changing the tax code will not promote energy efficiency to a significant extent
- Stakeholders in government, utilities, business, and the non-profit world can work cooperatively to promote widespread use of the tax incentives
- Most market transformation programs of this type have led to nearly 100% market penetration of the efficiency technologies within 10 years



- Information on coordinated efforts is available at <u>www.efficientbuildings.org</u> and <u>www.energytaxincentives.org</u>
- The Energy Star program is an important participant in this process