



# California Energy Policy How Can Raters Help?

**Bill Pennington**

**California Track**

**2008 RESNET Building Performance Conference**  
February 18, 2008



San Diego, California

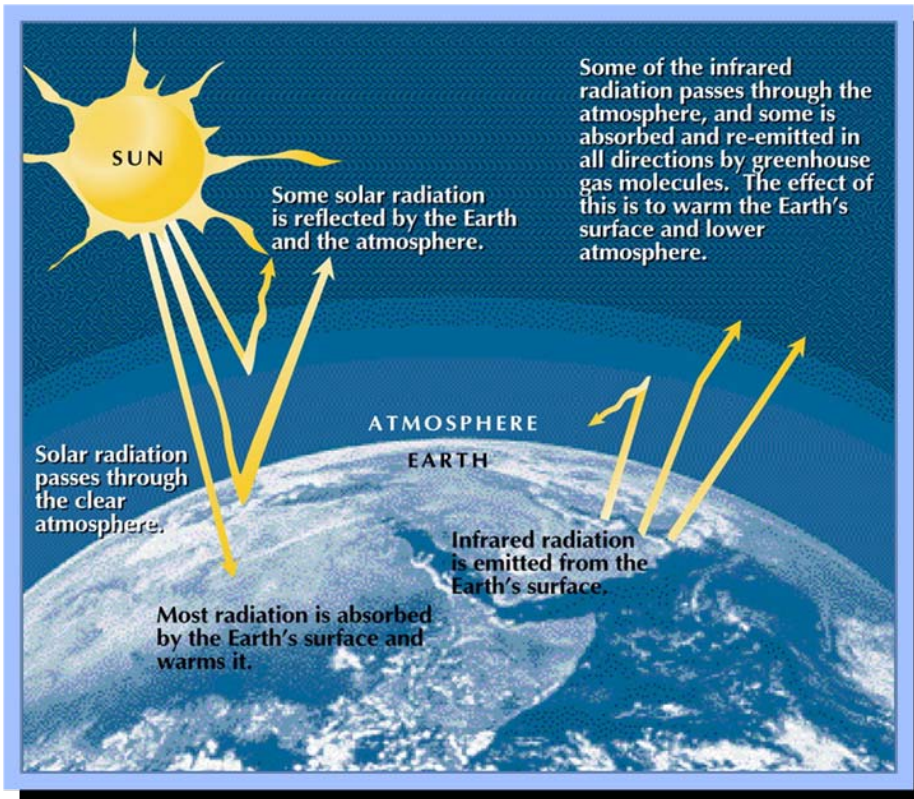


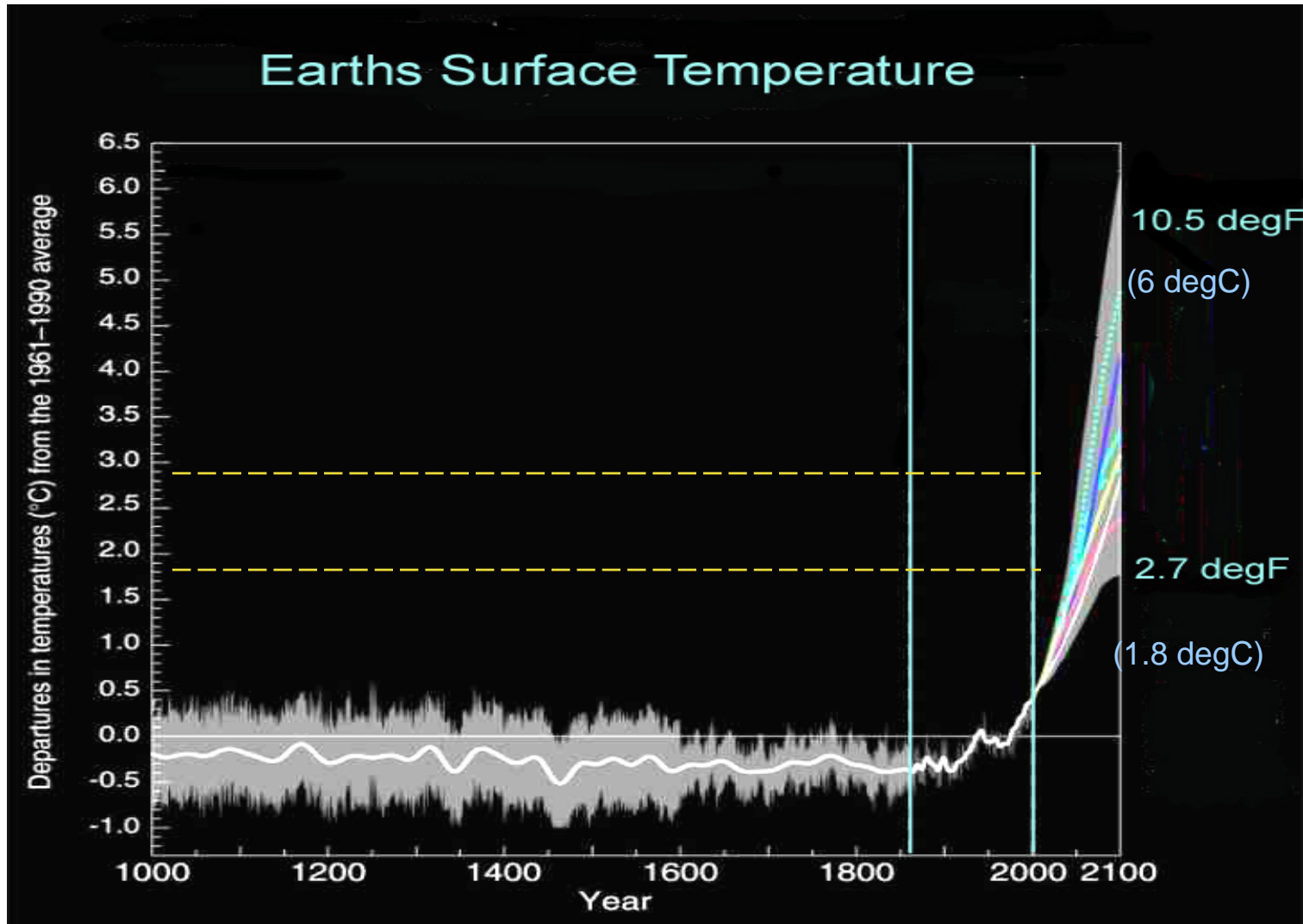


# Climate Change – The Top Priority

*"The debate is over. We know the science. We see the threat. And we know that the time for action is now."*

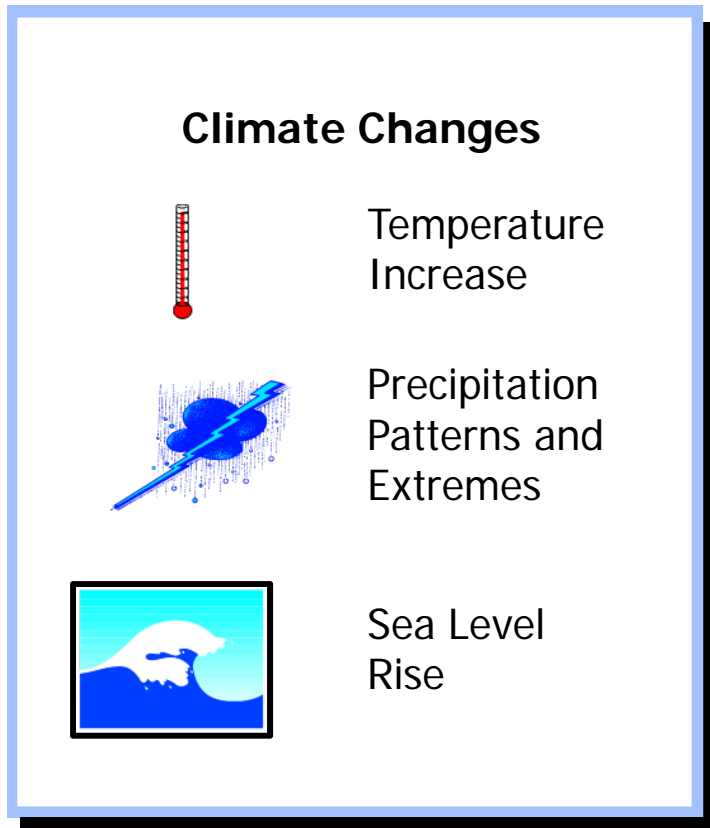
Governor Arnold Schwarzenegger





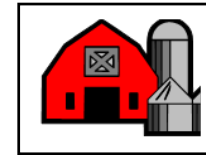
Source: UN Intergovernmental Panel on Climate Change (IPCC)





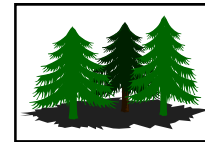
### Health

Air Quality - Respiratory Illness  
Weather-related Mortality  
Infectious and Tropical Diseases



### Agriculture

Crop Yields  
Irrigation Demands



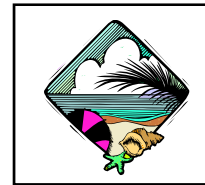
### Forests

Forest Composition  
Geographic Range of Forests  
Forest Health and Productivity



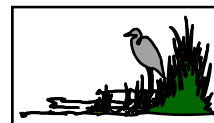
### Water Resources

Water Supply  
Water Quality  
Competition for Water



### Coastal Areas

Erosion of Beaches  
Inundation of Coastal Wetlands  
Additional Costs to Protect Coastal Communities



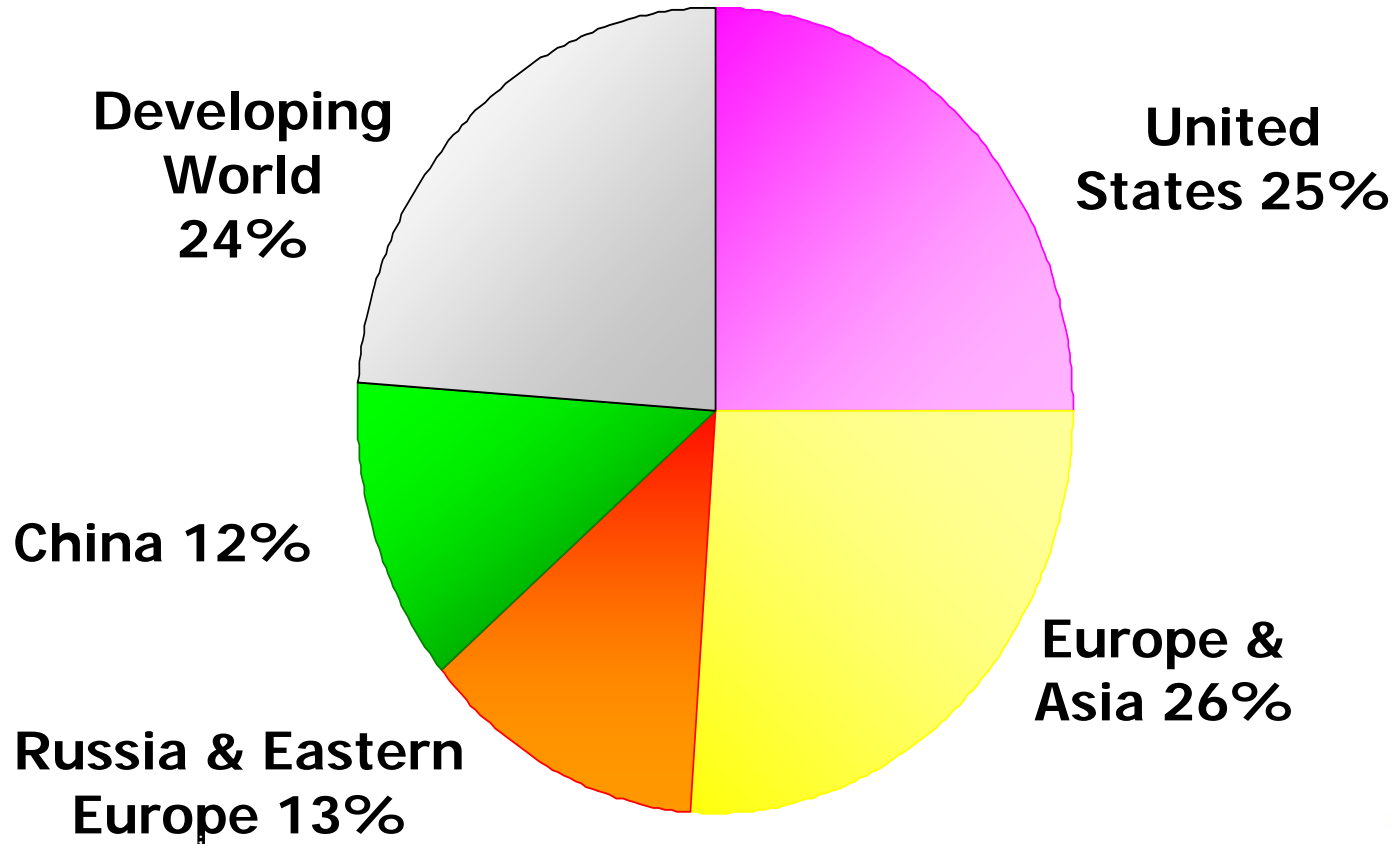
### Species and Natural Areas

Loss of Habitat and Species





# U.S. Is The Largest Single Contributor To Greenhouse Gas Emissions





- California is 5<sup>th</sup> Largest Economy in the World
- California is the 12<sup>th</sup> Largest GHG Emitter in the World
- Governor Schwarzenegger and
- California Legislature (AB 32, California Global Warming Solutions Act of 2006) mandate that California reduce its GHG Emissions to 1990 levels by 2020



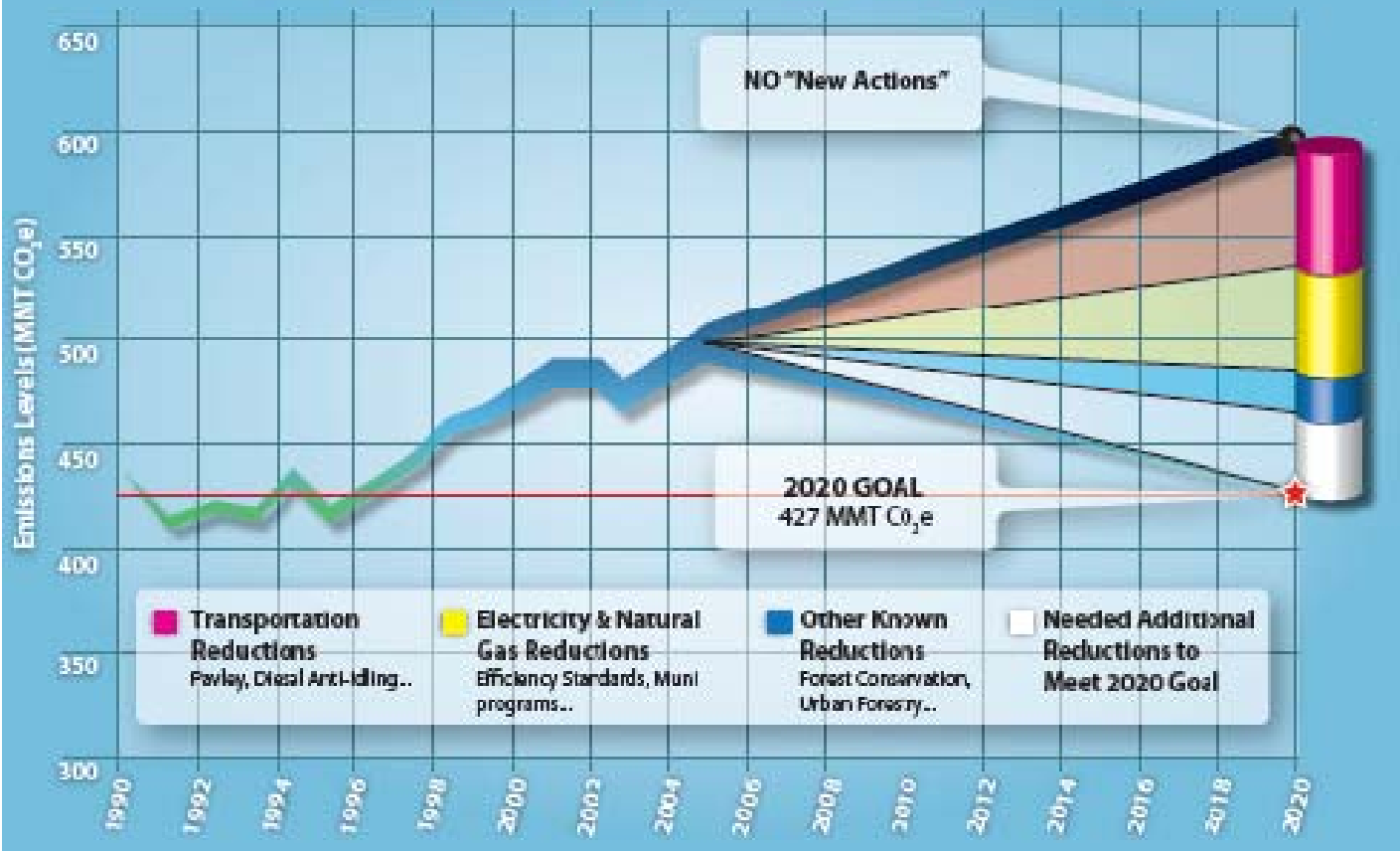


- California Law Requires Integrated Energy Policy Report
- Integrated Assessment of Energy Trends and Issues
- California's Energy Policy to
  - Conserve Resources
  - Protect the Environment
  - Ensure Reliable, Secure and Diverse Energy Supply
  - Enhance State Economy
  - Protect Public Health and Safety
- AB 32 Upped the Ante
- Moving Forward in a Carbon Constrained World



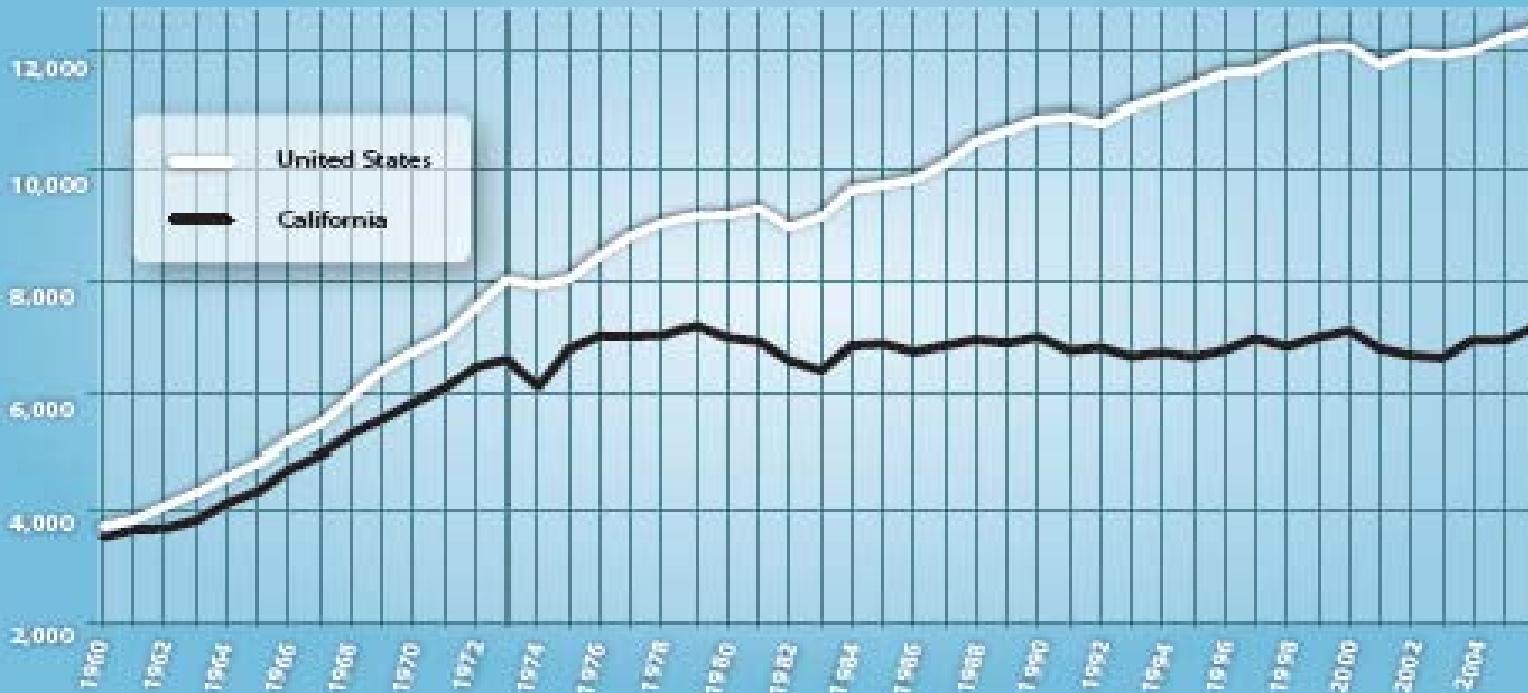


Figure ES-1: California's CO<sub>2</sub> Emission Reduction Strategies





**Figure ES-2: California Holds the Line on Electricity Consumption**  
(Per Capita Electricity Sales In Kilowatt Hours)





## Its All About Population Growth

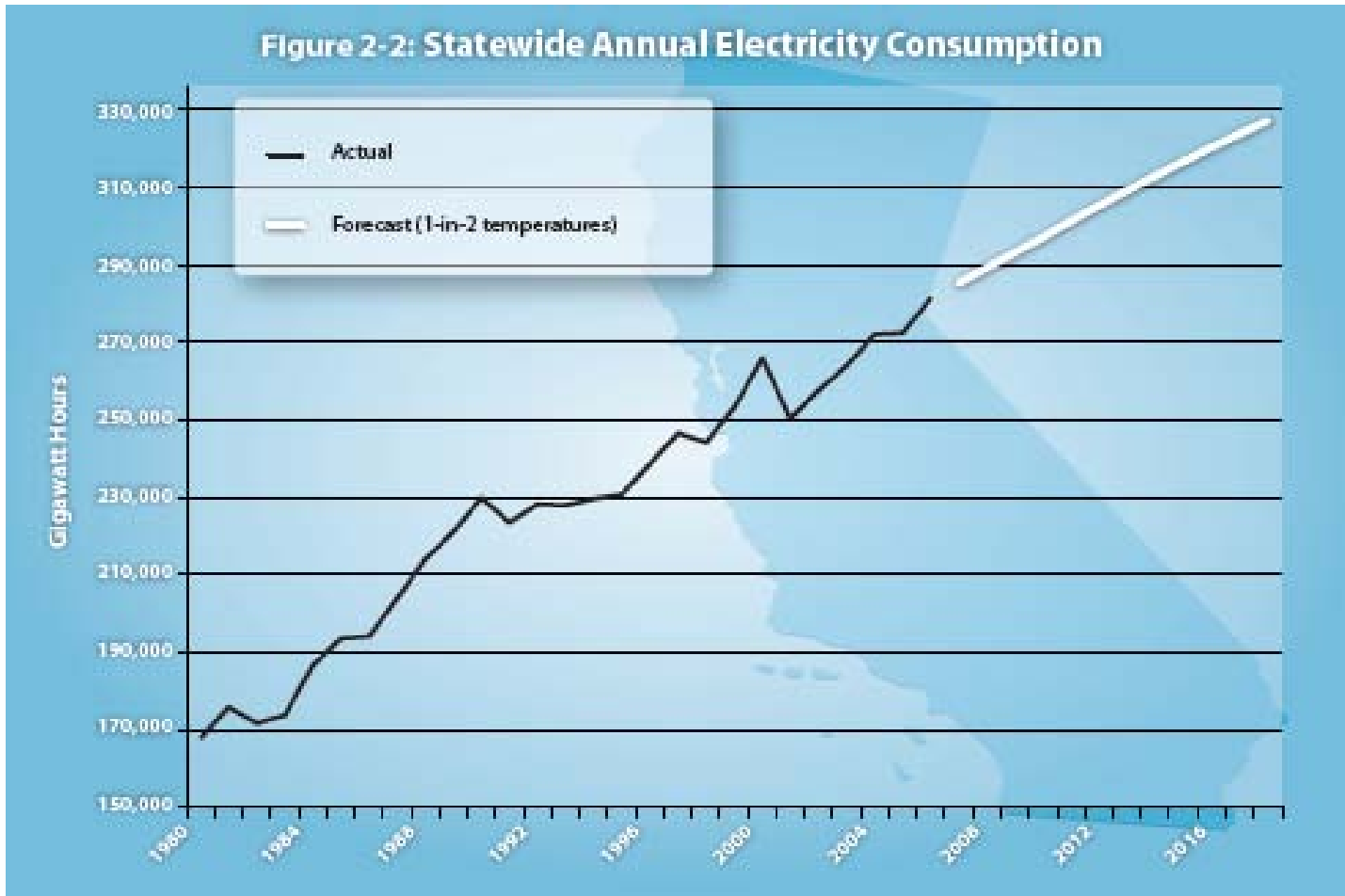


- 1 in 8 Americans live in California
- 37 million - 33<sup>rd</sup> largest in the world
- Population doubled since 1965, fastest growing developed area in the world
- Growing to 44 million by 2020
- And to 60 million by 2050





Figure 2-2: Statewide Annual Electricity Consumption

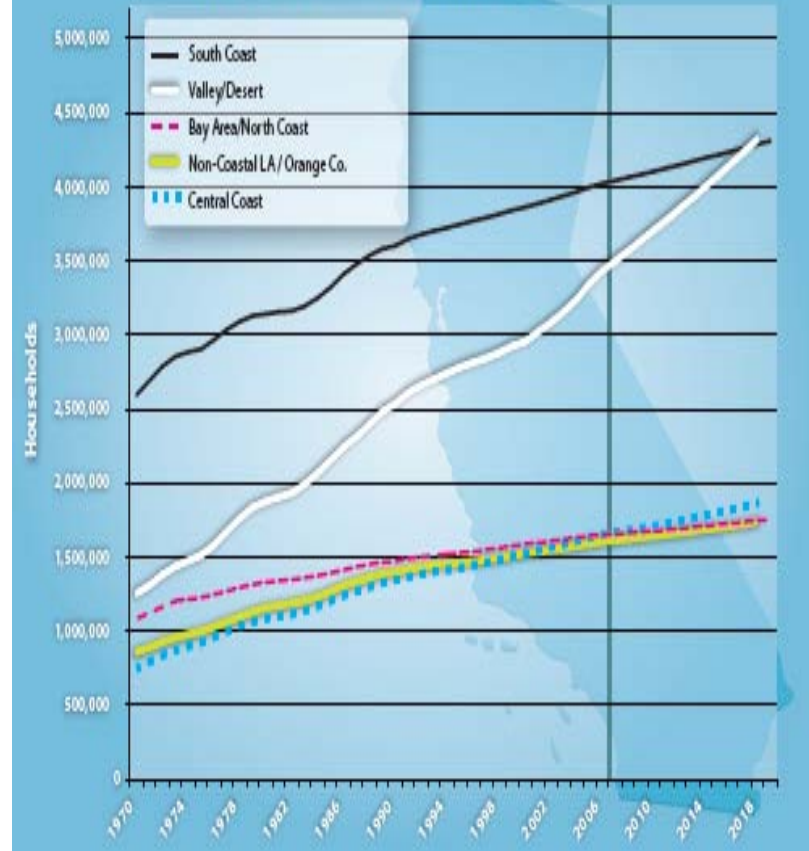




**Figure ES-3:  
California's Inland Population Increases**



**Figure 2-1: Number of Households by Region**





# CALIFORNIA ENERGY COMMISSION

Figure 2-6: Statewide Coincident Peak

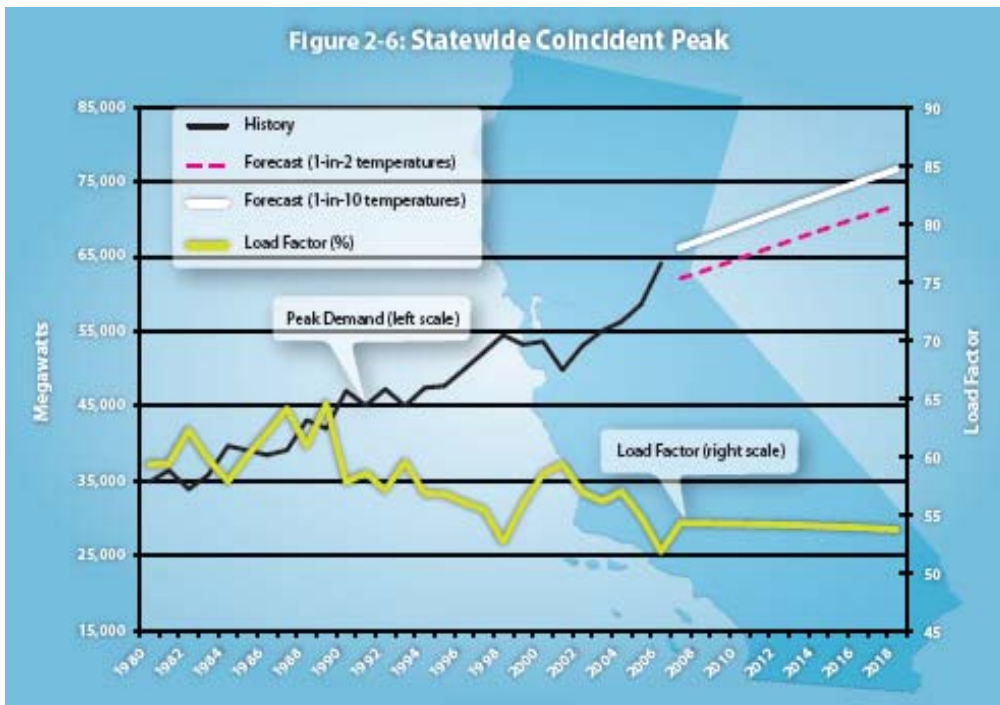


Figure 2-8: Regional Growth in Peak Demand

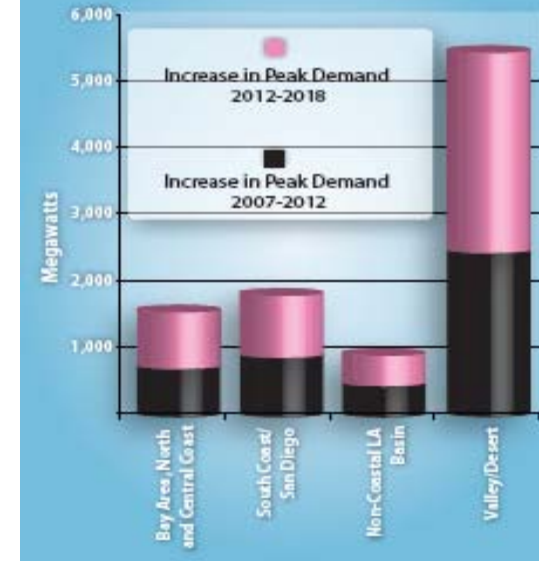
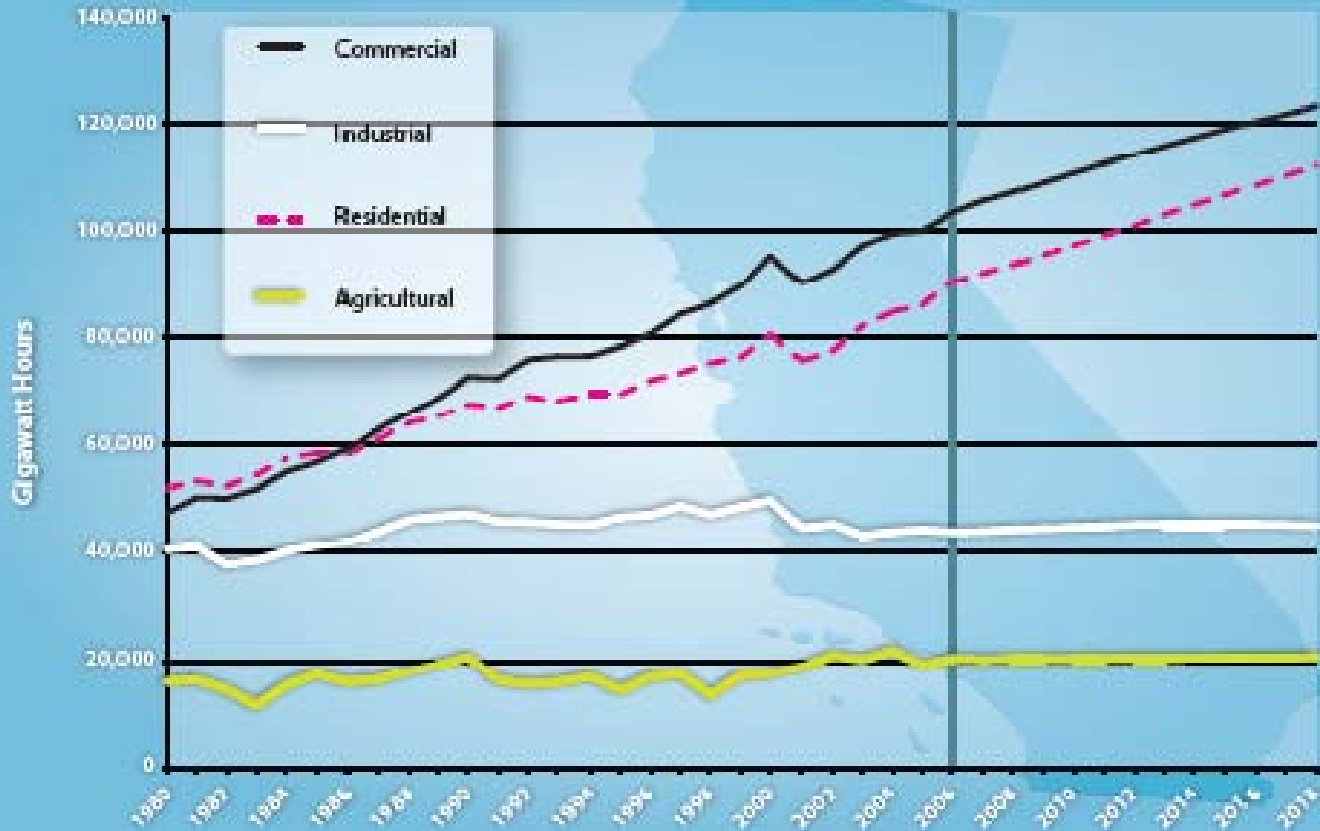




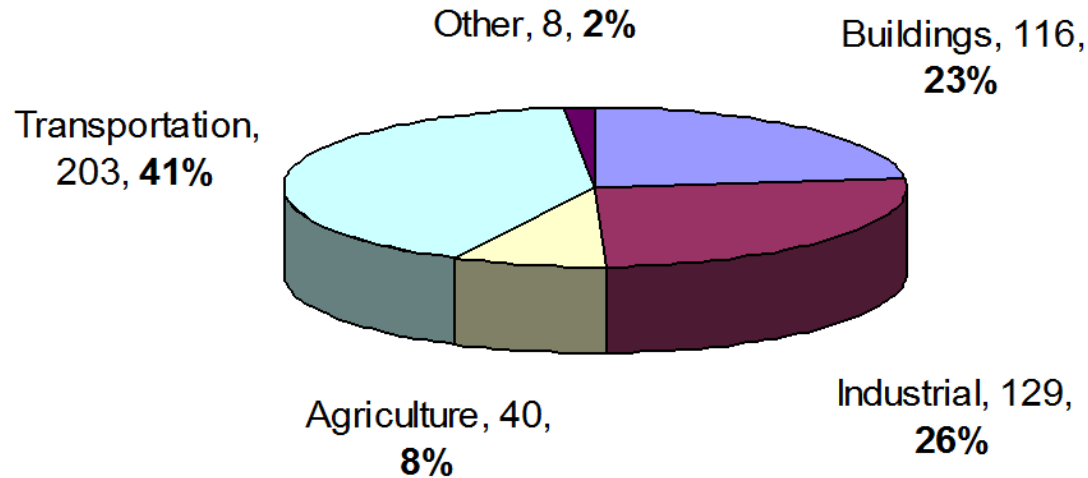
Figure 2-3: Annual Electricity Consumption by Sector





# Buildings Are a Major Contributor to GHG Emissions

**2002 CA Green House Gas Emissions  
MMTCO<sub>2</sub>E**





# Energy Efficiency & Renewables

- Top of the Loading Order
- Vigorous Efficiency Baseline
  - Aggressive Building and Appliance Standards
  - \$2 Billion for 2006 – 2008 Utility Programs
- SB 1 PV Programs - \$3.35 Billion by 2018
- Renewable Portfolio Standard Goals

*"Energy conservation is the foundation of energy independence."*

Tom Allen, U.S. Representative, R-Maine

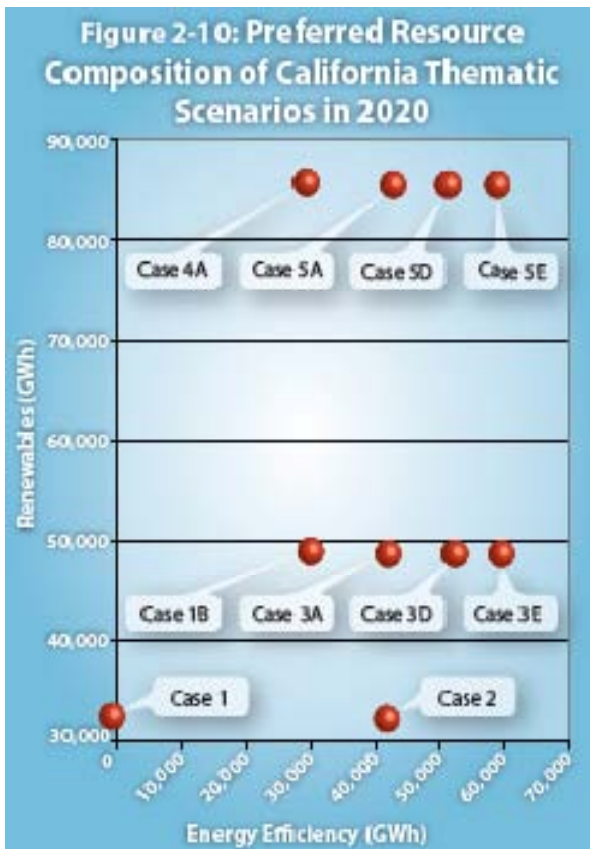
*"I'd put my money on the sun and solar energy. What a source of power! I hope we don't have to wait 'til oil and coal run out before we tackle that."*

Thomas Edison





# How Do We Get There Scenario Analysis



- Case 1 – Business As Usual
- Case 1B – Current Aggressive EE, RPS and PV Goals
- Cases 3A, 3D and 3E - Additional Expanded Energy Efficiency
- Cases 4A, 5A, 5D, 5E – Adds Expanded PV and





Figure 1-10: California's Electricity Mix - 2006

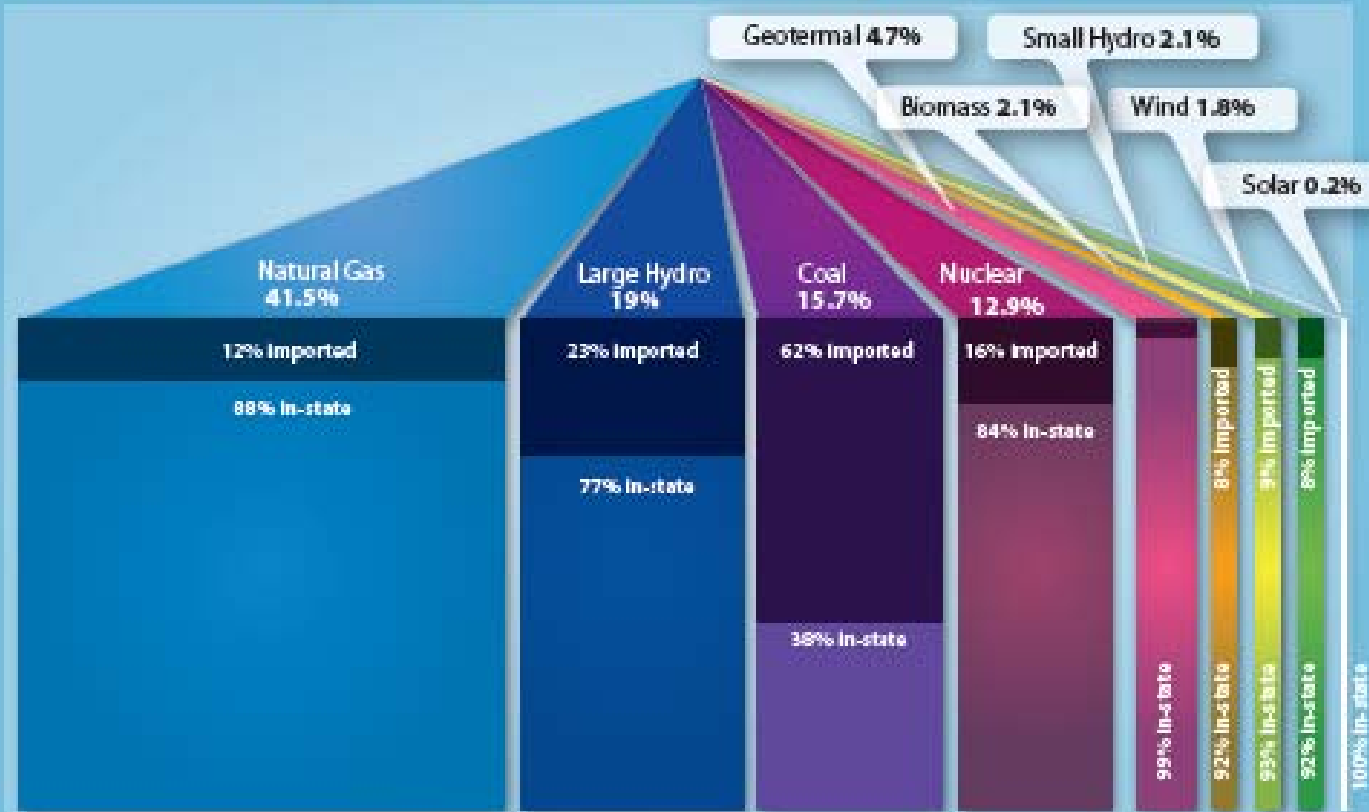
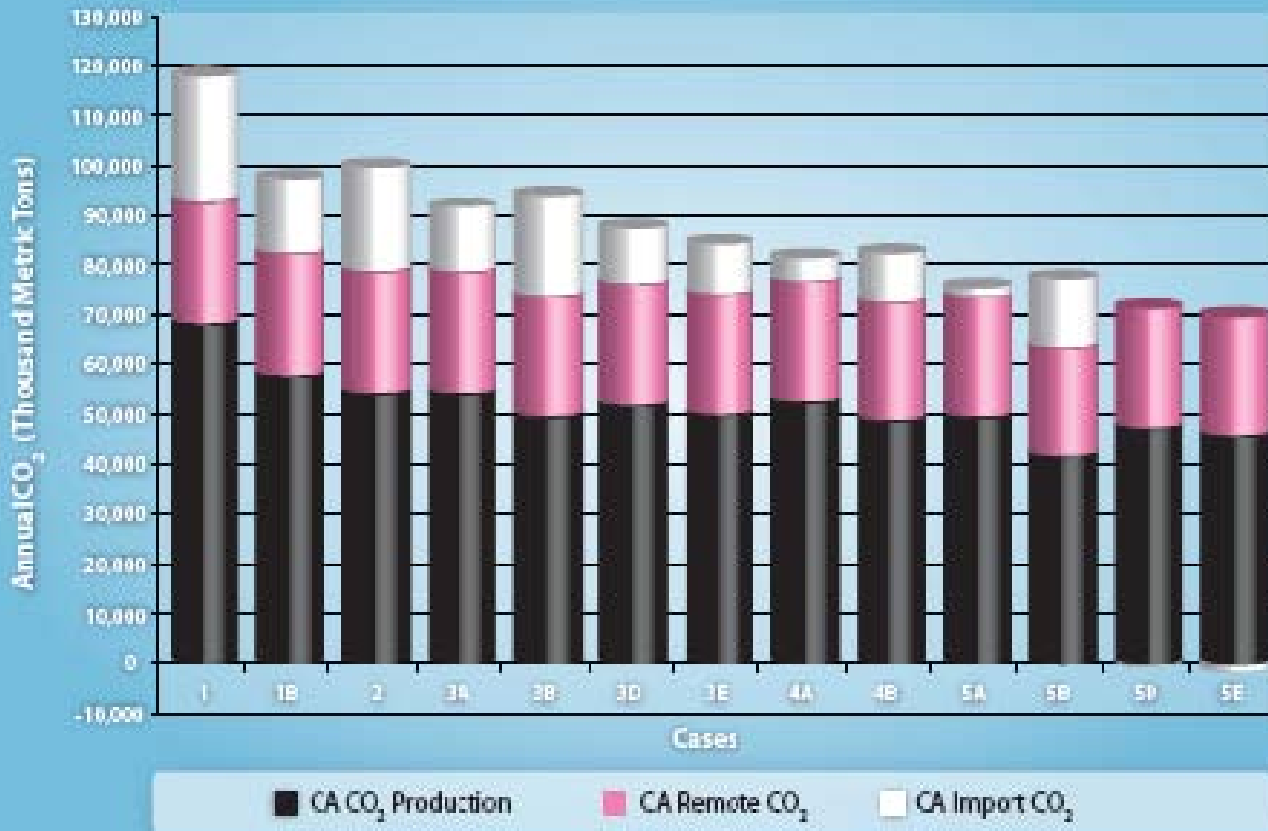


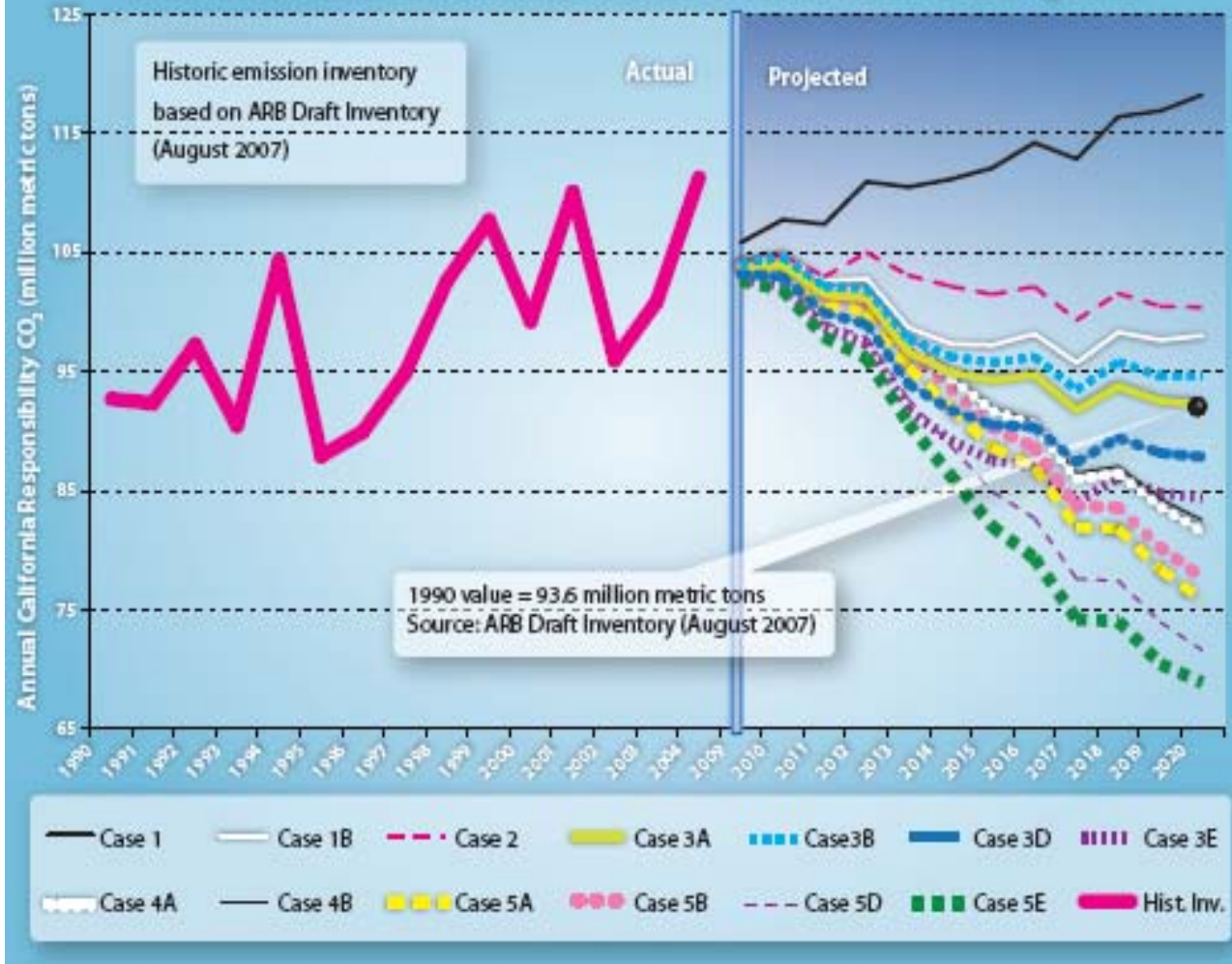


Figure 2-16: Comparing California Carbon Dioxide Responsibility in Year 2020





**Figure 3-4: California Carbon Dioxide Responsibility through Time by Case (Includes In-State Generation, Remote Generation, and Net Imports)**





# California's Water... A Crisis We Can't Ignore



Water is vital. But the reality is that drought and climate change have already left us with a glass that is half empty.

And our state's fragile water storage and delivery systems are barely holding their own.

Anything that upsets this precarious balance will carry serious consequences for the people of California... and for our economy and environment.



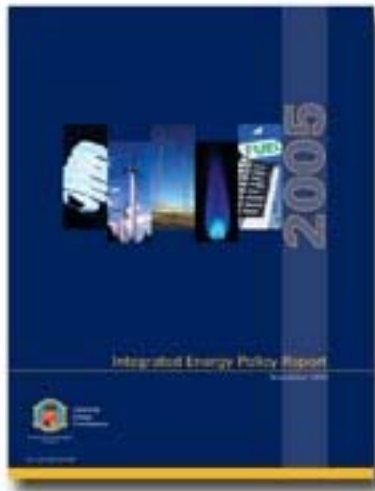
Learn more at [www.calwatercrisis.org](http://www.calwatercrisis.org)  
Because we can't take water for granted.





# California's Water:

A CRISIS WE CAN'T IGNORE.



[www.energy.ca.gov/2005\\_energy policy/index.html](http://www.energy.ca.gov/2005_energy policy/index.html)

**Table 3:  
2001 Water-Related Energy Use In California**

	Electricity (GWh)	Natural Gas (Mill. Therms)	Diesel (Mill. Gallons)
<b>Water Supply and Treatment</b>			
Urban	7,554	19	?
Agricultural	3,188		
<b>End Uses</b>			
Agricultural	7,372	18	88
Residential	27,887	4,220	?
Commercial			
Industrial			
Wastewater Treatment	2,012	27	?
<b>TOTAL</b>	<b>48,012</b>	<b>4,284</b>	<b>88</b>
2001 Consumption	250,494	13,571	?
Percent of Statewide Energy Use	19%	32%	?





# Recent/Coming Program Initiatives

- New Solar Homes Partnership
- SB 1 Eligibility Criteria
- 2008 Building Energy Efficiency Standards
- Next Generation Appliance Efficiency Standards
- Green Building Standards
- Home Energy Ratings for Existing Buildings
- Big/Bold Initiatives
- Water Efficiency in the Standards
- Photovoltaics in the Standards
- Affordable Housing

*"There are risks and costs to a program of action. But they are far less than the long-range risks and costs of comfortable inaction."*

John F. Kennedy





## New Solar Homes Partnership

- Achieve Dramatic Penetration of Highly Energy Efficient, Solar Powered Homes
- \$400 Million Over 2007-2011
- Targeted at California Production Housing
- Expected Performance Based Incentives – Field Verification of Photovoltaic Installations
- Field Verified Energy Efficiency – All Measures
  - Tier I – 15% Better Than Title 24 Energy Budget
  - Tier II – 35% Better Than Title 24 Energy Budget and 40% Better Than Title 24 Cooling Budget
  - Energy Star Appliances
- Over 1,000 Applications to Date; 2/3 Tier II





## SB 1 Eligibility Criteria



- California Policy – High Energy Efficiency is Condition for Photovoltaic Incentives

[www.gosolarcalifornia.ca.gov/](http://www.gosolarcalifornia.ca.gov/)

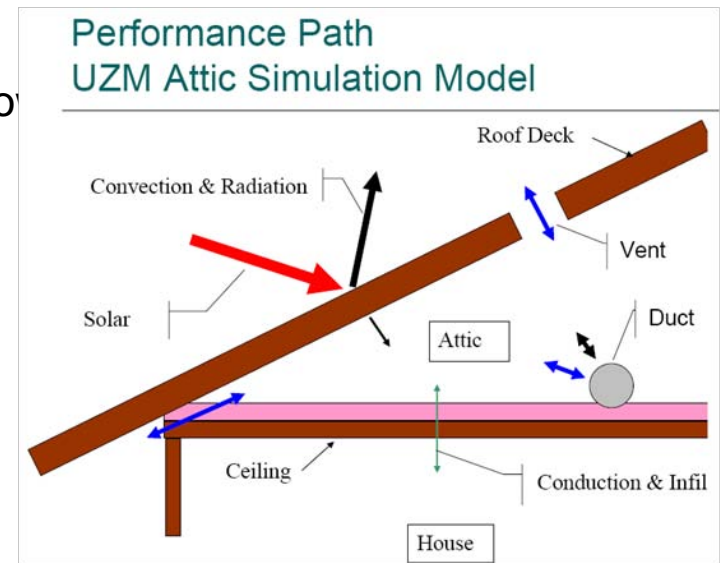
- Direction to CEC, CPUC, POU's
- \$3.35 Billion Incentives for PVs through 2018
- Extends NSHP to all new residential PV programs
- Aggressive EE for new and existing commercial
- Foot-in-the-door EE for existing residential





# 2008 Building Efficiency Standards

- Substantial Tightening of Residential Energy Budget (Varies by Climate Zone; Averages About 15%)
- Budget Based on:
  - 0.40 U-factor for windows
  - Field Verified Furnace Fan Energy
  - Field Verified Refrigerant Charge and Airflow
- Mechanical Ventilation per ASHRAE 62.2
- Improved Attic Model; Higher credit for duct sealing, radiant barriers and cool roofs
- Increased focus on compliance credit for field verified measures:
  - Buried ducts
  - Duct design
  - Quality Insulation Installation
  - Air Conditioner Sizing
  - Envelope Sealing
- Improved Approach for Electronic Data Registry of Compliance Forms
- Increased Effort to Improve Building Department Enforcement
- Cool Roofs Required at Reroofing





# Next Generation Appliance Efficiency Standards

- **AB 1109 California Lighting Efficiency Act**



- Adopt Federal Efficient Light Bulb Standard Early

- Tier I – 20+ Lumens/Watt; California Effective 2011
- Tier II – 45 Lumens/Watt; California Effective 2018

- 2018 Lighting Savings Requirements

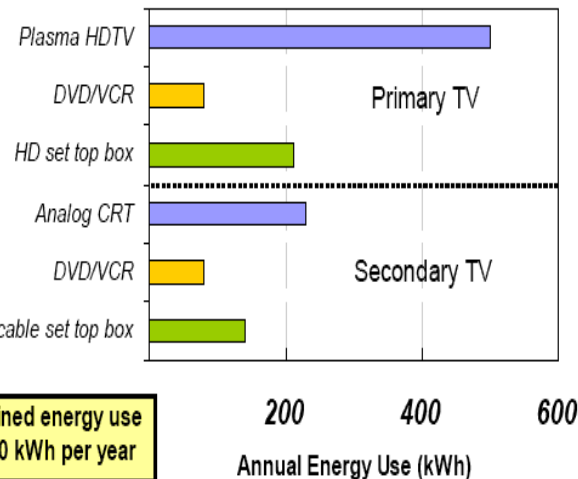
- Residential – 50% of 2007 Use
- Commercial and Outdoor – 25% of 2007 Use

- **Battery Chargers**

- **Televisions and Consumer Electronics**

- Start with Televisions
- Move to Set Top Boxes, Video Display Equipment, Game Consoles

Household Energy Use for Entertainment Electronics





## California Green Building Standards

- State Agencies with Building Code Authority Working Together to Develop State Green Building Standards
  - Lead – CBSC for Commercial; HCD for Residential
  - Planning and Design, Energy Efficiency, Water Efficiency, Material Conservation, Environmental Quality
- CEC Advocating Field Verified NSHP Levels
- Expected to be Used for Local Green Ordinances

“I am directing the California Building Standards Commission to work with specified state agencies on the adoption of green building standards for residential, commercial, and public building construction for the 2010 code” – Governor Schwarzenegger.





## Home Energy Ratings for Existing Buildings

- AB 549 Point-of-Sale Project Timeline
  - Point-of-Sale Booklet – 2007
  - Home Energy Rating Program Rules – 2008
  - Home Energy Rating Program Booklet – 2009
  - Real Estate Industry Training – 2009
  - Point-of-Sale Pilot Program – 2010
  - Statewide Point-of-Sale Program – 2011
- Further Legislation May Accelerate



[www.energy.ca.gov/HERS/booklet.html](http://www.energy.ca.gov/HERS/booklet.html)





# Big/Bold Strategies IEPR Zero Energy Buildings Goal

- CPUC Approved Big/Bold Strategies
  - Zero Energy New Homes By 2020
  - Zero Energy New Commercial Buildings By 2030
    - Industry Collaboration For Verified Quality Installation and High Efficiency HVAC Systems
- IEPR Zero Energy Buildings Goals
  - Achieve in Building Standards (EE + PV)
- Strategic Planning for 2009 – 2011 Utility Programs
  - NSHP Tier II Energy Efficiency Levels
  - Focused Attention on Verified HVAC Quality
    - Strategies to Increase Pulling Permits, Incentives, Recognition, Create California Quality Brand, Consumer Marketing

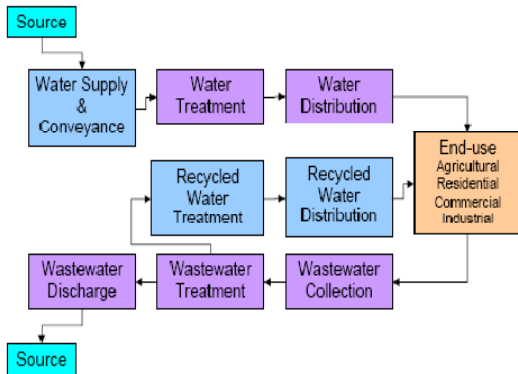




# Water Efficiency in the Standards

- AB 1881 – Directed to Adopt Standards for Landscape Irrigation Controllers
- AB 662 – Authority to Adopt Appliance Standards for Water Efficiency
- AB 1560 – Authority to Adopt Building Standards for Water Efficiency

Figure 1-1: California's Water Use Cycle



- Historically, Standards have Addressed Only Water Heating Energy (Showerheads, Water Heaters, Pipe Insulation)
- Legislation Enables Standards to Address Energy due to Cold Water Use (Energy Upstream of End-Use)
- Allows Water Use Savings to be Included in Cost Effectiveness Justification of the Standards





## Affordable Housing

- NSHP Places Special Emphasis on Affordable Housing
- Verified Energy Efficiency and Verified PV Installations

- Incentives Coordinated with State/Federal Tax



Solara, High Efficiency Solar Low-Income Apartment Community, Poway, California

- Working to Eliminate Disincentives
- Utility Allowance Calculator
- Energy Bill Savings Can Count for Project Capitalization
- Reviewing Utility Metering Rules That Block PVs





## Increasing Reliance on HERS Raters

- Field Verified Measures are Increasingly Specified for Title 24 Compliance
- Tighter Energy Budgets and Need for Compliance Credit Under 2008 Standards
- NSHP PV Verification and Tier I and II
- Extension of NSHP Tiers to Green Buildings, Big/Bold, Affordable Housing
- Climate Change Efforts Will Increasingly Call for Reliable, Verified Energy/Carbon Savings
- HERS Ratings at Point-of-Sale Coming





[www.energy.ca.gov](http://www.energy.ca.gov)

- Title 24 Building Standards
- Compliance Manuals
- Online Training Videos
- BluePrint (Seeking Excellence)
- HVAC Changeouts
- New Solar Homes Partnership
- Appliance Efficiency Regulation
- Climate Action Initiative
- [bpenning@energy.state.ca.us](mailto:bpenning@energy.state.ca.us)

